

**GROUP 1**  
Emerging Principles

Lessons from Tohoku and other mega disasters for  
**Post-2015 Global Framework  
for DRR**

**GROUP DISCUSSION**

International Recovery Forum 2013  
21~22 January, 2013  
Kobe, Japan

**Emerging Principles**

**GROUP 1**  
International Recovery Platform

**Questions:**

- i. Do you think the reference to recovery and reconstruction is sufficient in the HFA? Does it need to be more elaborated and explicit in the post HFA?
- ii. Based on past experiences and lessons, what do you think are the emerging principles to achieve resilient recovery?
- iii. Should the post HFA specify more details, steps and **tools** (such as **pre-disaster recovery planning, recovery frameworks**) on how to integrate DRR into recovery, and into sustainable development (linking with **MDGs**)

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### Recommendations

- ❑ Need to guarantee that short-term recovery actions do not harm long-term development (sustainable recovery & development)
- ❑ Stages of preparedness, response and recovery are inseparable and overlapping
- ❑ Recovery is not only structural and economic but also non-structural, social, cultural, humanitarian
- ❑ Institutionalize mechanisms for capturing collective memory with community involvement.
- ❑ HFA 5 should also incorporate recovery principles

### Recommendations

- ❑ It should be integrated into MDG's and tied to international aid (e.g., loans, development assistance)
- ❑ Build awareness of risk throughout society
- ❑ Community needs to take full ownership of recovery (incl. relocation, etc.)
- ❑ Compulsory monitoring of recovery progress, to guide the state addressing the issues to the right direction, help overcome political as well as technical barriers
- ❑ Connecting the recovery financing issue to the national interest to the DRM
- ❑ Utilize mass media in the recovery. Collaboration with mass media for more effective DRR, risk awareness, and recovery
- ❑ Educate the community through the children

## Emerging Principles

## GROUP 1

International Recovery Platform

### Recommendations

- ❑ Need to have pre-disaster recovery plan: framework for recovery incl. general principles, policies, guidelines SOP, etc
- ❑ “Recovery is everyone’s business” — community as well as leaders need to take ownership & responsibility
- ❑ Legal framework for recovery — not only national but international, enforced by UN and tied to fiscal incentives
- ❑ Vertical and horizontal partnerships between different stakeholders, sectors, levels (national-local, public-private, civil society, etc.)
- ❑ Holistic vision, systemic approach (national agreement is required), but local and sectoral implementation
- ❑ Local capacity building “harmonized” and coordinated with regional and national levels.
- ❑ Central/national support for sectoral, local actors

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## Group Members

## GROUP 1

International Recovery Platform

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Evgeny Baranovsky

**Rapporteur:**  
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6	Francis Ghesquiere	The World Bank
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13	Celestin Joseph Edgard	Haiti
14	Mayor Aldo Rovira	Philippines
15	Brian Tom	Solomon Islands
16	Gomez Cabrera Dario Andres	Colombia
17	Sandoval Garcia Lidia Margarita	Honduras
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25	Win Sandar Kyi	Myanmar

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**Lessons from Tohoku and other Mega Disasters for**

**Post-2015 Global Framework for DRR**

**GROUP 2**  
 Development Outcomes

**GROUP DISCUSSIONS**

International Recovery Forum 2013  
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 Kobe, Japan

**Development Outcomes**

**GROUP 2**  
International Recovery Platform

**Questions:**

- i. Do you think the reference to recovery and reconstruction is sufficient in the HFA? Does it need to be more elaborated and explicit in the post HFA?
- ii. How can governments ensure that recovery efforts help to **mainstream disaster risk reduction into development**?
- iii. Should the post HFA advocate for **capacity building** at national and regional levels for developing recovery frameworks and for recovery planning?
- iv. Should the post HFA suggest **legal provisions** in the disaster management legislations to ensure recovery and reconstruction is given due importance, and is not an ad hoc arrangement, and more aligned to the process of economic development?

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1. Do you think the reference to recovery and reconstruction is sufficient in the HFA? Does it need to be more elaborated and explicit in the post HFA?

**NO.** Recovery and reconstruction are not elaborated in the the Hyogo Framework for Action.

**YES.** There is a need to explicitly state recovery and reconstruction in any post-HFA frameworks.

### Recommendations:

- Strengthen emphasis on disaster recovery and reconstruction in any post-HFA Frameworks-
- incorporate concrete and measurable indicators to determine progress of implementation and achievement of set goals

2. How can governments ensure that recovery efforts help to mainstream disaster risk reduction into development?

### Recommendations:

- Consider DRR in **all the phases of “disaster management continuum**
- Incorporate DRR into the design and implementation of recovery and reconstruction initiatives to reduce risks and vulnerabilities.
- Link MDG to recovery and reconstruction initiatives to achieve sustainable development and provide for stronger monitoring.

3. Should the post HFA advocate for **capacity building** at national and regional levels for developing recovery frameworks and for recovery planning?

**YES.**

### Recommendations:

- Emphasis should be implemented on all levels:
  - capacity building to include implementation at national/local, community/family levels and inclusive/multi-stakeholders (government, private, academe, non-governmental organizations, civil society, etc).
  - focus on **strengthening local capacities**

4. Should the post HFA suggest **legal provisions** in the disaster management legislations to ensure recovery and reconstruction is given due importance, and is not an ad hoc arrangement, and more aligned to the process of economic development? **YES!**

### Recommendation:

- Post-HFA frameworks should incorporate legal and regulatory provisions to mainstream recovery and reconstruction into government office/s tasked to implement the same
- Include provisions for funding and personnel to avoid adhocacy.

### Additional Recommendation:

- ❑ Share/Disseminate information on recovery and reconstruction to stakeholders.
- ❑ Risk reduction should be considered in the pre and post recovery planning processes.
- ❑ Government must insure that implementation of recovery and reconstruction initiatives involved the local people, inclusive (concerned sectors) and comprehensive (social, economic, cultural, etc).

**Chair:** Vilma B. Cabrera (Philippines)

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**GROUP 3**  
Local Action

Lessons from Tohoku and other mega disasters for  
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**GROUP DISCUSSION**

International Recovery Forum 2013  
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**Local Action**

**GROUP 3**  
International Recovery Platform

**Questions:**

- i. Do you think the reference to recovery and reconstruction is sufficient in the HFA? Does it need to be more elaborated and explicit in the post HFA?
- ii. How can governments **engage community** in recovery planning, development of **recovery frameworks** and project implementation, and ensure that these actions are monitored through appropriate recovery monitoring systems?
- iii. Should the post HFA mention and suggest **indicators** for monitoring the recovery process?

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1. Post-HFA should promote and strengthen actions of putting in place **legal frameworks for recovery and reconstruction** that encourage,
  - Local government officials to *prioritize DRR*
  - Local governments to *engage community* in recovery and reconstruction process
  - Public consultation and *hearings* for recovery and reconstruction plans
  - Responsibility and *accountability* of key actors
  - *Performance-based evaluation* of local officials
  - *Decentralization* of recovery and reconstruction

2. Post-HFA should view recovery and reconstruction as **an integrated process**, and therefore, should be linked with: (i) *national and local development plans*, (ii) *MDGs*, and (iii) *sustainable development*.

It should ensure that **development cycles are aligned with DRR cycles**. The recovery planning process should factor “uncertainty” to help manage residual risks.

3. Post-HFA should be expanded in terms of **scope** and **actors**:

- *Scope* – to include wider concerns for **social dimensions** such as livelihoods, psychosocial, employment, and health
- *Actors* – to include **greater engagement of local governments/communities** (by putting them at the “driver’s seat” as well as encourage wider involvement of **private sector**)

4. Post-HFA should promote **evidence-based tools** to accelerate local action for recovery and reconstruction.

- **National Recovery Frameworks** that will guide local actions
- **Pre-Disaster Recovery Planning** to better facilitate support functions, coordination, and communication
- **Checklist** for effective recovery and reconstruction

5. Post-HFA should encourage countries to have holistic **recovery strategy** that promotes,

- build back better, safer, and smarter approaches
- coordination among all sectors
- allocation of resources
- linkages between recovery and development agendas
- balanced-role among actors
- formal collaboration between public and private institutions

**Chair**  
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